What is claimed is:

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1. A base station comprising:

a packet classification unit configured to classify packets received/ transmitted from/ to a plurality of mobile stations into a quantitative guarantee type packet having a request value for communication quality or a relative guarantee type packet not having the request value; and

a transmission order controller configured to control a

10 transmission order of the packets for every classified

quantitative guarantee type packet and every classified relative

guarantee type packet.

- 2. The base station of Claim 1, wherein the transmission order controller gives priority to the quantitative guarantee type packet over the relative guarantee type packet, in the transmission order.
- The base station of Claim 1, wherein the transmission order
 controller controls the transmission order based on a quality of service class.
 - 4. The base station of Claim 1, wherein the transmission order controller controls the transmission order based on radio quality between the base station and the plurality of mobile stations.
 - 5. The base station of Claim 1, wherein the transmission order controller controls a transmission order of a plurality of quantitative guarantee type packets having same request value, such that communication quality for the request value becomes same, among a plurality of mobile stations receiving/ transmitting the quantitative guarantee type packets.
 - 6. The base station of Claim 1, further comprising:

a measurement unit configured to measure communication quality for the request value, wherein

the transmission order controller compares the request value with a measured value by the measurement unit, and controls the transmission order based on a comparison result.

5 7. The base station of Claim 1, further comprising:

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a measurement unit configured to measure communication quality for the request value, wherein

the packet classification unit restrains storing the quantitative guarantee type packet in a transmission buffer for storing the packets, when a measured value by the measurement unit is more than the request value.

- 8. The base station of Claim 1, wherein the transmission order controller controls the transmission order such that a number of the quantitative guarantee type packets transmitted in unit time becomes equal to a number of packets satisfying the request value.
- 9. The base station of Claim 1, further comprising:

a radio resource assignment unit configured to assign radio 20 resources for transmitting the packets to the packets, according to the transmission order.

- 10. The base station of Claim 9, wherein the radio resource assignment unit assigns the radio resources to the quantitative guarantee type packet based on the request value.
 - 11. The base station of Claim 9, wherein the radio resource assignment unit assigns remaining radio resources to the quantitative guarantee type packet existing in a transmission buffer for storing the packets, after assigning the radio resources to the quantitative guarantee type packet and the relative guarantee type packet.
 - 12. The base station of Claim 1, further comprising:

an attaching unit configured to attach the request value to a packet arrived from a core network, based on a quality of

service class for the packet in the core network, wherein

the packet classification unit classifies a packet attached the request value into the quantitative guarantee type packet, and classifies a packet not attached the request value into the relative guarantee type packet.

13. The base station of Claim 1, further comprising:

a determination unit configured to determine a quality of service class in a core network for a packet, which has been received from a mobile station and is to be transmitted to the core network, based on whether the packet is the quantitative guarantee type packet or the relative guarantee type packet.

14. A radio communication system comprising:

- a plurality of mobile stations; and
- a base station comprising:

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a packet classification unit configured to classify packets received/ transmitted from/ to the plurality of mobile stations into a quantitative guarantee type packet having a request value for communication quality or a relative guarantee type packet not having the request value; and

a transmission order controller configured to control a transmission order of the packets for every classified quantitative guarantee type packet and every classified relative guarantee type packet.

15. A communication method comprising:

classifying packets received/ transmitted from/ to a plurality of mobile stations into a quantitative guarantee type packet having a request value for communication quality or a relative guarantee type packet not having the request value by a base station; and

controlling a transmission order of the packets for every classified quantitative guarantee type packet and every classified relative guarantee type packet by the base station.